Building Financial Stability: Policies to Help Families Access Reasonably Priced Financial Services

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Building Financial Stability
Policies to Help Lower Income
Households Access Reasonably
Priced Financial Services

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Why Financial Services Access Matters

- Ability to keep income
- · Access to lower cost financial services, cheaper credit
- Ability to build savings
 - to avoid expensive credit
 - For mid-life (education) and long-term assets (retirement)
- · Learning wise financial practices
- Bringing cash transactions into the mainstream economy
- Increased financial stability for the family and community

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The Current State of Financial Services

- Lack of reasonably priced financial products that meet lower-income households' transaction needs, while also enabling them to build savings
 - By depositories
 - By nonbank firms
- Limited state and federal policies and programs to facilitate and encourage access to bank accounts (transaction and savings products)

Policy Options at the State Level

- · Banking initiatives
 - Bank On Indiana
 - Banking Development Districts
- Unique "moments" to connect to accounts
 - Birth
 - Tax Time
 - Public Assistance
- Nonprofit banking initiatives
- Engagement and regulation of nonbank financial services
- Financial education

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Banking Initiatives: Bank On... Indiana

- Collaboration between government and financial institutions to provide and market starter bank accounts
- Engage municipal leaders to lead local coalitions to raise awareness of the accounts
- Community organizations local United Ways, Goodwill, Community Action Agencies – educate and facilitate access to participating banks
- Important Steps
 - Establish accounts with no overdraft fees or monthly charges and consider prohibiting overdrafts, period
 - Forgo ChexSystems/credit checks
 - Accept ITIN numbers to reach immigrant populations
 - Track account usage data
 - Facilitate direct deposit

Banking Initiatives: Banking Districts

- State established banking development districts
- State funds deposited into banks that expand services and locate in designated districts
- Municipalities' incentives:
 - access to below-market public funds
 - property tax breaks
 - other local tax incentives

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Unique Moment: Birth Children's Savings Accounts

- Create children's savings accounts for education, homeownership, and retirement
 - Enroll children at birth
 - Seed the accounts
 - Match for income, savings goal, certain activities
 - Enhances financial education
- Platform options
 - 529s (Education)
 - Vouchers
 - Thrift Savings Plan model

Unique Moments: Tax Time

- Annual time when billions of dollars flow to low and middle-income tax filers
 - \$80 billion annually in tax refunds to tax filers with AGIs of \$30K or less
- Annual occurrence when middle and lowerincome households receive a significant lump sum payment
- Tax filers use tax time and the refund to do financial planning for the rest of the year

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Unique Moment: Tax Time

- Indiana Tax filers: Who are They?
 - 2.8 million individual tax returns filed
 - 1.4 million households earn \$30,000 AGI or less
 - 437,364 tax filers claiming the EITC
 - \$800 million in Federal EITC dollars claimed

TY 2005
The Brookings Institution

Unique Moment: Tax Time

- Use of state EITC to spur opening of bank accounts
 - Tax filers could be defaulted into a savings or transaction account
 - Enable the account to receive deposits throughout the year
 - Facilitate direct deposit into the account
 - Provide security, convenience, and the capability to manage and track spending
- Enable tax filers to split refund and encourage use of the federal split
- Provide a state tax credit bonus for tax filers who save in certain savings products (529s, U.S. Savings Bonds, 1 year CDs, etc.)
- Enable the purchase of U.S. Savings Bonds on the state income tax form

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Unique Moment: Tax Time

- Educate lower-income tax filers about the federal and state EITC
 - Mandate that employers inform employees
 - "It's Your Money: Claim It"
- Support for VITA sites and efforts to promote account opening and savings at tax time

Unique Moment: Benefits Cards

- Debit cards connected to a bank account into which benefits funds are deposited (TANF, Food Stamps, Unemployment Insurance)
- Serves as a transaction tool
- Upgrade
 - To receive other payments wages/salary, other benefits
 - Add a savings component
 - Distribute direct deposit forms
 - Help banks satisfy Know Your Customer requirements

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Unique Moment: Assets Test for Benefits

- Temporary Assistance for Needy Families (TANF)
 - Improve or eliminate the Assets Test
 - Raise Limit, Exclude all Vehicles, Exclude Specific Assets
- Medicaid/SCHIP
 - Eliminate cap for parents of children who qualify for assistance

Support for Nonprofits

- Volunteer Income Tax Assistance programs
- · Financial education programs
- IDA programs
- Nonprofits connecting households to fairly priced financial services

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Financial Education

- . State office of financial education
- · Clearinghouse of Fin Ed Curricula/Information
- State Seal of Approval
- Promote incorporation of financial education into K-12 curriculum
- Financial Services Corps
- · Encourage employer-based Fin Ed

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Regulate Nonbank Financial Services

- Encourage partnerships with check cashers and banks and credit unions
- Restrict abusive payday lending practices (cap interest rate at 36%)
- Curb abusive tax preparation practices (require strict licensing, disclosure, interest caps)

New America in California

2007-2008 Legislative Session:

- Senate Bill 752 Creating a California Kids Account for Every Child
- Assembly Bill 167 <u>The CalWORKs Savings Act</u>
- Assembly Bill 1502 Establishing Banking Development Districts
- Assembly Bill 1693 The Refund to Savings Act
- Assembly Bill 2123 <u>The California Financial Literacy Initiative</u>
- Assembly Bill 2368 The CalWORKs Mobility Initiative
- Assembly Bill 2940: <u>California Employee Savings Program (CalESP)</u>
- Assembly Joint Resolution 59: <u>California Subprime Mortgage Foreclosure Resolution</u> 2005-2006 Legislative Session:
- AB 2466 Reforming the CalWORKS Asset Limit (Signed into Law)
- AB 2439 Split Refunds/Savings Bill (Signed into Law)

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